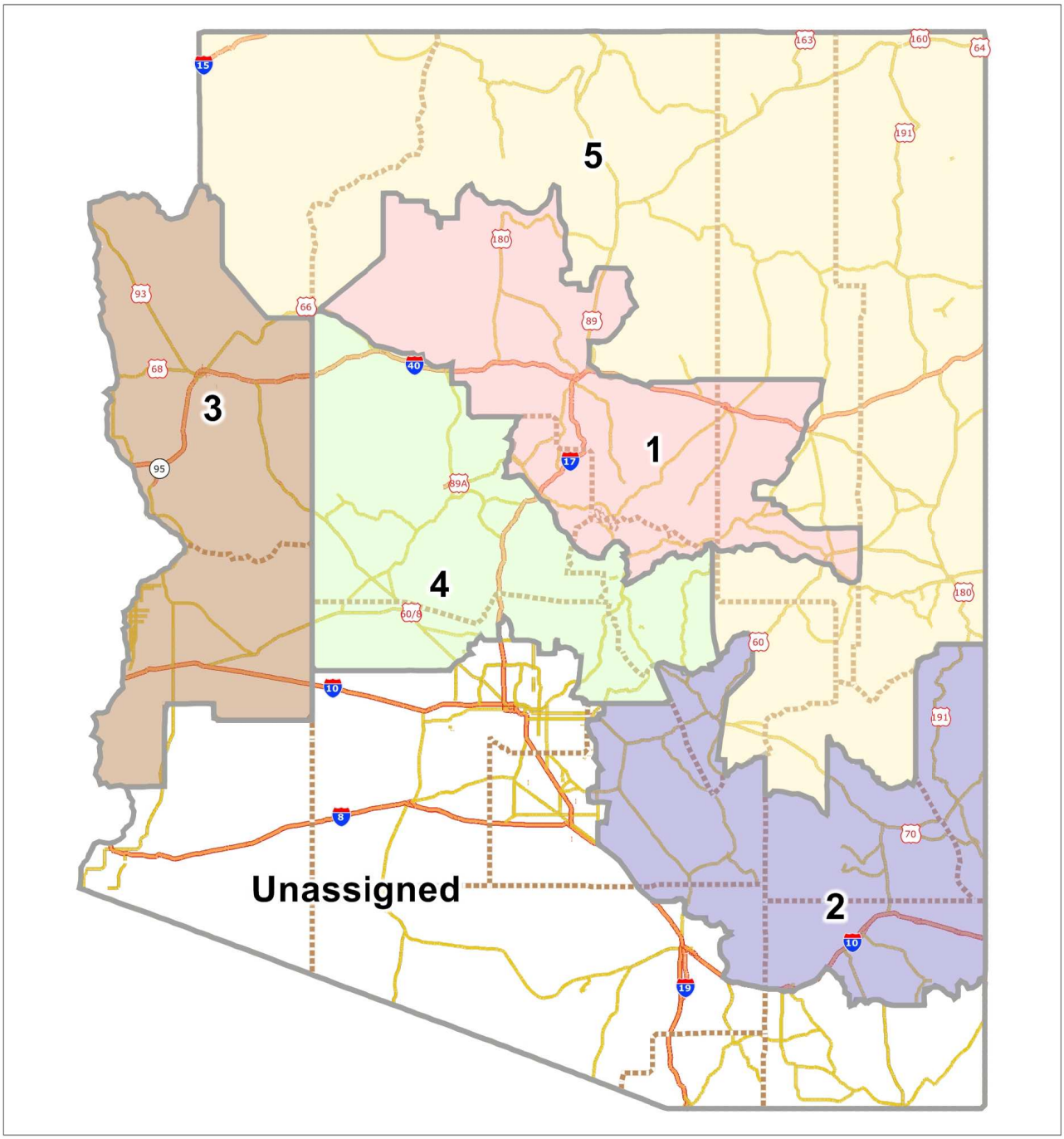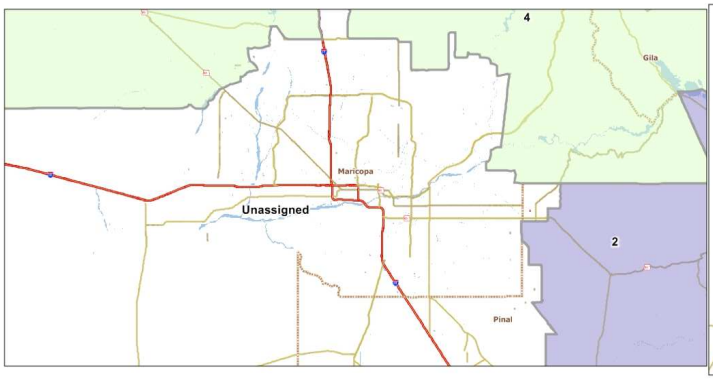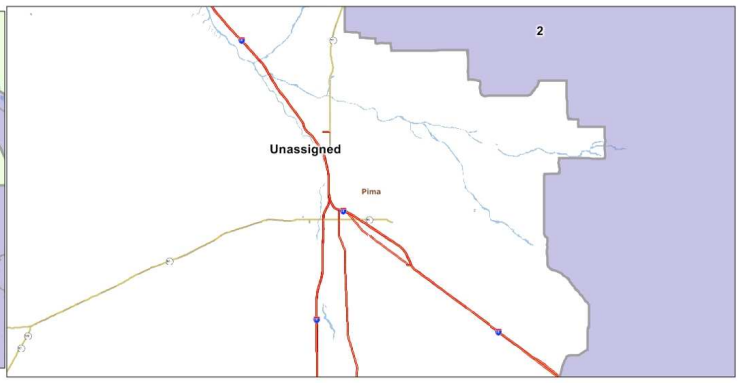City of Flagstaff Legislative Proposal